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Korea's Special Act on Imported Food Safety Management

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FAIRS Subject Report

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Report Highlights:

The Ministry of Food & Drug Safety (hereinafter referred to as MFDS) implemented the Special Act on Safety Management of Imported Food (hereinafter referred to as the Special Act) and the implementing regulations on February 4, 2016. The Special Act, providing a framework for imported food polices, consolidated all polices and measures relevant to imported food that were scattered in multiple Acts to achieve an efficient management of imported food. Two noticeable changes that have been introduced to the Special Act are 1) mandatory pre-registration of foreign food facilities and livestock establishments by MFDS and 2) a legal basis for MFDS to suspend import from foreign facilities or establishments that refuse on-site inspection. As for the mandatory pre-registration, MFDS allows a six-month grace period until August 3, 2016.

General Information:

I. Overview

The Ministry of Food & Drug Safety (hereinafter referred to as MFDS) implemented the Special Act on Safety Management of Imported Food (hereinafter referred to as the Special Act) and the implementing regulations on February 4, 2016. The Special Act, providing a framework for imported food polices, was proposed by law makers to improve the current import inspection system. All polices and measures relevant to imported food that had been scattered in four existing Acts were consolidated into this one unified Special Act to achieve an efficient management of imported food. Although most provisions in the Special Act already existed in other existing Acts, there are two noticeable changes that have been introduced to the Special Act to enhance safe management of imported food. These two changes are 1) mandatory pre-registration of foreign food facilities and livestock establishments by MFDS and 2) a legal basis for MFDS to suspend import from foreign facilities or establishments that refuse on-site inspection. As for the mandatory pre-registration, MFDS allows a six-month grace period until August 3, 2016. Therefore, foreign facilities that are not registered by MFDS can continue to export products to Korea until August 3, 2016 without registration. For details on the mandatory pre-registration, please see Section IV for food facilities and V for livestock establishments.

In making the Special Act, FDA's Food Safety Modernization Act (hereinafter referred to as FSMA) and Chinese "Regulation on Management of Registration of Foreign Manufacturers of Imported Food" were taken into account. Pre-registration and enhanced on-site inspection of foreign facilities seems to be influenced by FDA's FSMA.

II. Legal status

Special Act	Established on February 3, 2015, Implemented on February 4, 2016
Enforcement Decree	Established on January 22, 2016; Implemented on February 4, 2016
Enforcement Regulation	Established on February 4, 2016; Implemented on February 4, 2016

MFDS is in the process of translating the aforementioned Act, the Decree and the Enforcement Regulation into English. Post will provide the English translation as soon as it is posted on the Korean website.

Other than the Act, the Enforcement Decree and the Enforcement Regulation, MFDS also revised existing guidelines and established new guidelines to reflect changes made in the Special Act. For example, Korea revised "Regulations on Inspection of Imported Food" on February 4, 2016 and "Guideline of Declaration and Inspection of Imported Livestock Products" on February 3, 2016.

III. New requirements

1. Mandatory pre-registration of foreign food facilities: MFDS requires the pre-registration of

foreign facilities that wish to export food products to Korea. Food products include processed food products, agricultural products such as grains, fruits, health functional food, fishery products, food additives and food packages/containers/equipment. Manufacturers or producers of food products and packers of agricultural products shall be registered to MFDS at least 7 working days prior to import declaration. As MFDS granted a 6-month grace period for the mandatory registration, foreign facilities can continue to export products to Korea until August 4, 2016 without registration. However, if a product from a facility that is not registered by MFDS is scheduled to submit the import declaration for import inspection on August 4, 2016 or after, a given facility shall complete the registration process 7 days before importers submit the import application for import inspection. Without a proper registration, MFDS will not initiate the import clearance process.

Registration can be done by on-line or postal mail. Once the foreign manufacture is registered to MFDS, it is valid for 2 years.

Renewal of registration shall be completed at least 7 days before the registration expires.

Details on registration are provided in Section IV.

2. Mandatory pre-registration of livestock establishment: MFDS requires foreign livestock establishments to be registered by Korea through the exporting government. Foreign livestock facilities include slaughter and processing plants of meat products, egg processors, dairy plants, meat storage facilities, etc., that handle livestock, dairy and egg products listed in the Korean Livestock Code. As this registration is required to be done through the exporting government, MFDS plans to conduct bilateral discussion on details on registration by country.

As for U.S. livestock facilities, MFDS is likely to accept the system approval by recognizing the FSIS Meat, Poultry and Egg Inspection Directory instead of recognition of individual plants.

As for dairy plants, MFDS will recognize plants that have exported to Korea prior to the implementation of the Special Act, which is February 4, 2016, as registered plants. MFDS generated a list of plants that have exported products to Korea since 1998. MFDS requested the exporting government to verify the list to check whether the list accurately reflects all facilities that have exported to Korea. Any new dairy facilities not included in the MFDS list are required to be registered through the exporting government. Post will have bilateral discussions with MFDS on how to register new plants.

If a livestock plant also produces food products and export such products to Korea, the plant is required to be registered to MFDS following the foreign facility registration process described in Section III, 1 and Section IV. Although a livestock plant with previous export records to Korea is recognized as the registered plant, if the same plant produces food products, it must be registered to MFDS. MFDS runs the registration system for food and livestock products respectively and the plant shall be registered to the both systems.

3. Import Sanitary Evaluation: MFDS requires the import sanitary evaluation for livestock products based on a combination of an exporting country and categories defined in the Korean Livestock Code. Without the import sanitary evaluation, livestock products are not eligible to be exported to Korea. As

for a smooth transition, MFDS recognizes categories of livestock products by country that have records of exports of a given category of livestock products to Korea prior to the implementation of the Act, which is February 4, 2016, and does not require import sanitary evaluation.

For livestock products from the United States, most categories of livestock products have been recognized and thus do not require import sanitary evaluation. Categories of U.S. livestock products that will require import sanitary evaluation to be exported to Korea are non-fat milk, goat milk, hydrolyzed lactose milk, egg white liquid, whole egg liquid, salted egg and pidan. Please see the table below for categories that do not require import sanitary evaluation.

A. Edible processed meat products

Countries	Categories eligible for export to Korea	Categories requiring sanitary evaluation prior to export
United States	Processed rib products, dried preserved meat products, bacons, ground processed meat products, sausages, edible lard, edible tallow, processed meat extract products,	None
	seasoned meat, packaged meat, hams	

B. Dairy products

Countries	Categories eligible for export to Korea	Categories requiring sanitary evaluation prior to export
United	Processed milk, processed cheese, concentrated milks,	Non-fat milk,
States	fermented milks, butters, milk powders, ice creams, ice cream	hydrolyzed lactose
	mixes, ice cream powders, milks, hydrolyzed milk protein	milk, and goat milk
	products, lactose, whey, milk creams, natural cheese, low fat	
	milks, milk formula, butter milk	

C. Egg products

Countries	II OTOGOPIOS OLIGINIO TOP OVNOPT TO K OPOO	Categories requiring sanitary evaluation prior to export	
United	Egg white powder, egg yolk powder, egg yolk	Liquid egg white, whole egg	
States	liquid, heat formed egg products, whole egg	liquid, salted egg and pidan	
	powder		

Post plans to consult with MFDS on details about import sanitary evaluation for the categories of livestock products that are required to have import sanitary evaluations.

IV. How to register foreign facilities

It can be done by on-line or postal mail. Either foreign facilities or Korean importers can submit the registration application to MFDS. For Korean importers, they should have pre-permission from the

foreign facility regarding the registration before they submit the registration application for foreign facilities. A sample of the registration application is provided in Appendix Table.

For on-line registration, please clink the following link:

https://impfood.mfds.go.kr

- 1. First, please click a language bar on the top right corner of the screen to change a language into English.
- 2. On the main screen, there is a box for "Application for Registration of Foreign Food Facility." Please click on it.
- 3. You will see the registration application. Items with red asterisk are required information. As for items without red asterisk, if they are not applicable, you don't need to provide it.
- 4. Fill out the application and submit it. MFDS will send you a receipt confirmation email.
- 5. MFDS will review the submitted information and complete the registration within three working days. If MFDS finds any problem in processing your registration, they will contact you directly via email.
- 6. Once the registration is complete, MFDS will inform it to you via email.

For postal mail, please send the registration application to the following office:

Food Import Policy Division

Ministry of Food & Drug Safety 187 Osong Saengmyung 2-ro, Osongeup, Cheongwon-gun, Chungcheongbuk-do South Korea 363-700

V. How to register foreign livestock establishments including dairy products

MFDS will continue to recognize establishments included in the FSIS Meat, Poultry, and Egg Inspection Directory (MPI Directory) as the registered establishments. Establishments other than those listed in the MPI Directory and dairy plants that have a record of export to Korea since 1998 will require the mandatory pre-registration. This should be done through the exporting government. MFDS will register foreign livestock establishments after documentation review or on-site inspection. For details on how to register new livestock plants, Post will consult with MFDS ASAP so that any new plants will complete the registration before August 4, 2016.

A sample of the registration application is provided in the Appendix Table of this GAIN report.

VI. On-site audit of foreign facilities

Under the previous regulations, MFDS might carry out foreign facility audits, if necessary. For example, in the past, MFDS conducted foreign facility audits if there was market intelligence or repeated violations from certain foreign facilities. However, the previous regulations failed to provide a

legal basis for MFDS to take an action against foreign facilities that refused audits. By adding a legal basis provision in the Special Act, MFDS may take a necessary action against foreign facilities that refuse audits.

When MFDS decides to conduct a foreign facility on-site audit, they will notify the exporting country government or foreign facilities of the audit plan and have prior consultation with them first. If a foreign facility refuses the on-site audit, MFDS may suspend import from that foreign facility. When the on-site audit of foreign facilities reveals issues that could result in import suspension, MFDS will ask for corrective measures before placing an import suspension. At the moment, it is not clear whether MFDS will ask for a report of the corrective measure from the foreign facility or the competent authority of the exporting government. If the corrective measure is not satisfied, MFDS may then place an import suspension on products from the foreign facility in question.

Appendix

1. Application for Foreign Facility Registration - Sample

■ Form 1 (Enforcement Regulation) (Front page) □ Application for Registration of Foreign Food Facility □ Application for Updating Registration of Foreign Facility	Food			
	Food			
[] Application for Renewing Registration of Foreign I	roou			
Facility				
*Check the applicable brackets				
(Business of online purchasing of imported food, etc. by proxy is				
excluded from registration)				
접수번호 Receipt number 접수일자 Date of 처리기간 Processing	g time			
receipt 3일 3 days				
년 year 월 month 일				
day				
등록코드(변경등록 또는 등록갱신인 경우) Registration code (For update of registered				
information or renewal of registration)				
[] Person who establishes and operates a foreign food faci [] Importer	ility			
If "Importer", provide the below information	If "Importer", provide the below information			
Applicant Information ■ Company name (■ Business registration No. ()			
) ■ E-mail address ()				
■ Address ()				
■ Phone number ()				

	[] Initial registration			
Type of Registration	red information			
	[] Rer	newal of regist	ration	
	Name o	of facility	Representative	
	Address		Country	
Facility Information	Phone r	number includ	ing area/country code	
	E-mail			
	Fax number including area/country code, <i>Optional</i>			
		, • ±	ood set by standards and specifications pursuant	
	to Articles 7 and 9 of the Food Sanitation Act and Articles			
	14 and 15 of the Functional Health Foods Act)			
	Type [] Agricultural products			
Food Information	of			
	food	[] Apparatus, or containers and packages		
		[] Fishery	products	
		[] Food ad	•	
		[] Function	nal health foods	

		(Back page)
	Type of business	[] Manufacturing/processing food or food additives [] Manufacturing/processing apparatus, or containers and packages [] Packaging agricultural products [] Manufacturing/processing functional health foods [] Manufacturing/processing fishery products (including vessels and aquaculture)
Business Information	Whether a food safety management system applies to the type of food above, <i>If applicable</i>	[] No [] Yes

			certification	n ()	■ Expiration date ()
			Certification	n	
			date ()		
[] The person wl	no establishes ar	d operates th	ne foreign food f	acility c	oncerned agrees that if the
Minister of Food	and Drug Safety	deems it ned	cessary, he/she n	nay visi	t and inspect the foreign food
facility.			·		-
[] The applicant	certifies that the	above inform	mation is true an	d accura	ate.
	', check the belo	w additional	ly.		
[] The person wh	o establishes an	d operates the	e foreign food fa	cility co	oncerned has checked and
agreed on the abo	ve registration (update of reg	sistered informat	ion, or 1	renewal of registration)
In accordance wit	h Article 5 (1),	5 (2), or 5 (6)	of the Special A	ct on I	mported Food Safety Control
and Article 2 (1),	2 (3) and 2 (4) of	of the Enforce	ement Rules of t	he same	Act, I hereby apply for
registration (upda					
	year	month c	lay	•	
Applicant	•			(signatu	re or seal)
				` ` ` `	,
To the Minister	of Food and Dr	ug Safety, R	epublic of Kore	ea Pa	

Application Procedures

 $Application \rightarrow Receipts \ of \ documents \rightarrow Review \rightarrow Approval \rightarrow Notification \ of \ registration$

2. Application for Livestock Establishment - ${\bf SAMPLE}$

(Front page)

■ Form 16 (Enforcement Regula	ation)						
	[] Application for Registration of Foreign Establishment						
Foreign Establishment	[] Application for Updating Registration of Foreign						
	Establishment						
Check the applicable bracket	S						
	g of imported food, etc. by proxy is						
excluded from registration)	excluded from registration)						
접수번호 Receipt number 접수일자 Date of receipt							
		년 year 월 month 일 day					
등록번호(변경등록인 경우) R	egistration number (For update of reg	gistered ii	nformation or				
cancellation of registration)							
General Information	Jame of Establishment		Representative				
Energy miorination	ST No. or Registration Number		Date of approval				

Address			
[] Initial registration [] Update of registered information			
•			
Person in charge of	Name Phone Number including area code		
sanitation	E-mail		
Type of business	[] Slaughterhouse [] Meat cutting and packaging plant [] Shell egg packaging plant [] Meat processing plant [] Milk processing plant [] Egg processing plant [] Meat storage house		
Whether a food safety management system applies to the item information below, <i>If applicable</i>	[] No [] Yes ※ If "Yes", check as applicable or specify the system [] HACCP [] ISO 22000 [] Other () ※ Whether to be certified by a certification body [] No [] Yes ※ If "Yes", provide the following information ■ Title of ■ Certification body		
	certification () Expiration date () Certification date ()		
Species of livestock or m	ain ingredients		
	[] Initial registration [] Update of registered i Person in charge of sanitation Type of business Whether a food safety management system applies to the item information below, If		

(Back page)							
Item Information	Meat and meat by- products	[] Beef, veal, and beef or veal by-products [] Pork and pork by-products [] Horse meat and horse by-products [] Mutton, lamb mutton, and mutton by-products [] Goat meat and goat by-products [] Venison and venison by-products [] Donkey meat and donkey by-products [] Rabbit meat and rabbit by-products					
		[] Chicken and chicken by-products					

		[] Duck meat a	and duck by-products		
		Turkey meat and turkey by-products			
		Goose meat and goose by-products			
		[] Quail meat and quail by-products			
		[] Pheasant meat and pheasant by-products			
	Shell eggs	[] Chicken eggs	[] Duck eggs	[] Quail eggs	
	Dragged livesteels	[] Processed m	neat products		
	Processed livestock	[] Processed m	nilk products		
	products	[] Processed e	gg products		
	rees that if the Minister o applicant's establishment		Safety deems it neces	ssary, he/she may	
[] The applicant ce	rtifies that the above Info	rmation is true ar	nd accurate.		
	Article 12 of the Special same Act, I hereby apply		•		
	year month	day			
Applicant		(signa	ture or seal)		
To the Minister of	Food and Drug Safety, I	Republic of Kor	ea		

Application Procedures

 $Application \rightarrow Receipts \ of \ documents \ through \ exporting \ government \rightarrow Review \ of \ documents \ or \ on-site \ inspection \rightarrow Approval \rightarrow Notification \ of \ registration$